



Righting the relationship between hard law and soft law: the role of international intergovernmental organizations

Emily Sims, International Labour Organization



Overview

- Define terms and clarify roles
- Identify limits and challenges
- Explore how to optimize the relationship
- Specify the role of international inter-governmental organizations





Definitions

- Soft Law
 - Set out expectations
 - « Voluntary »
 - Workers are third-party beneficiaries
 - CSR fuelling growth of soft law in national contexts
- Hard law
 - Set out obligations
 - Workers have enforceable rights





Sources of soft law

- Authoritative international bodies
- Private sources
 - Company codes
 - Industry initiatives
 - Multi-stakeholder initiatives





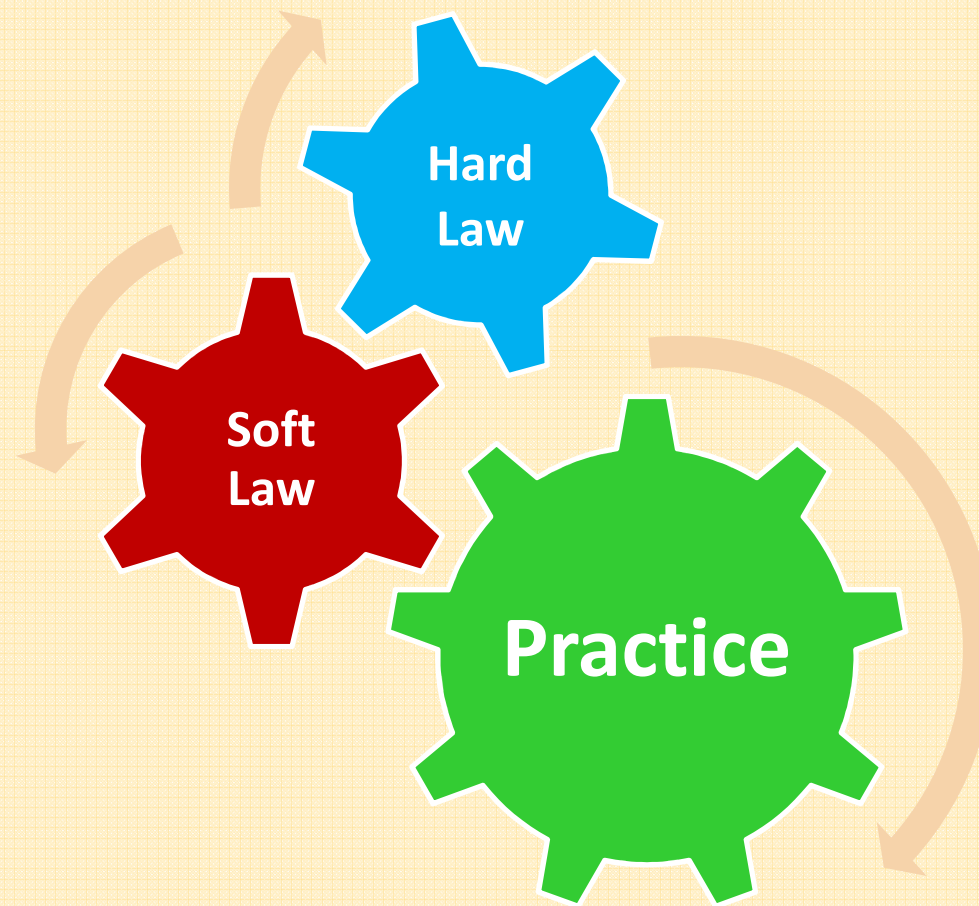
Important contribution of soft law

- Fills gaps in regulation
- Encourages continuous improvement
- Helps build culture of respect for the rule of law





Relationship between soft and hard law





Limits of soft law

- Cannot ensure respect for all workers' rights
- Should not become a way for governments to off-load their responsibility to protect workers' rights and human rights more generally
- Doesn't address, and often aggravates, power imbalances





Company Views on the Challenge of Soft Law

Despite the risks,
companies are
increasingly taking
the CSR plunge...





only to find
themselves
sucked into the
vortex of
ever-changing
goal postes...





and wondering
what is the
impact of all the
money they are
spending.



Agence France-Presse — Getty Images



PROBLEM:
Faith-based
approach to
CSR





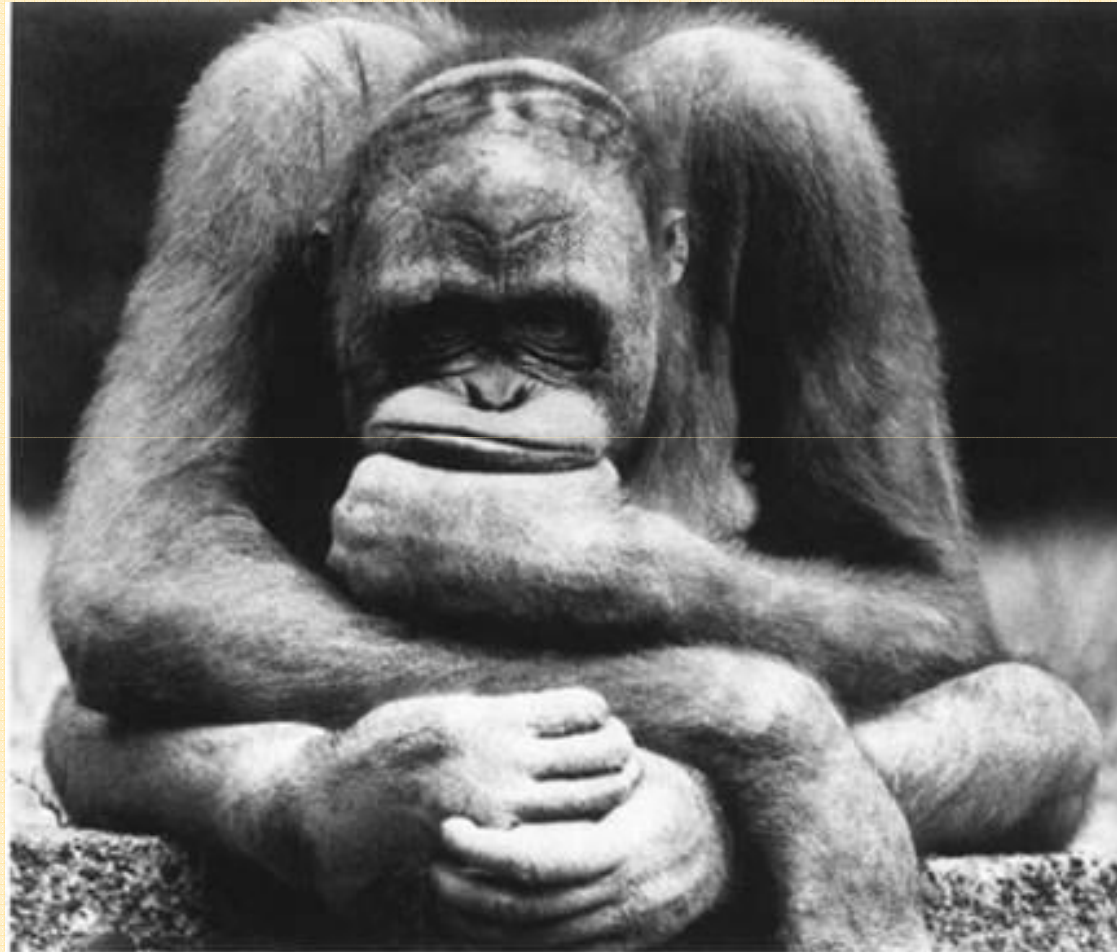
SOLUTION:

More critical assessments of the impact of soft law on economic and social development





What to do?





1. Don't let hard law go soft

- Ensure that soft law reinforces rather than undermines hard law
- Codification of soft law should advance social progress





2. Reinforce Dialogue Processes

Multi-stakeholder

- Development
- Governance

Include the target actors

- Suppliers
- Workers





3. Pay close attention to Hard law on soft law

- Guard against unintended consequences
- Understand the dynamics

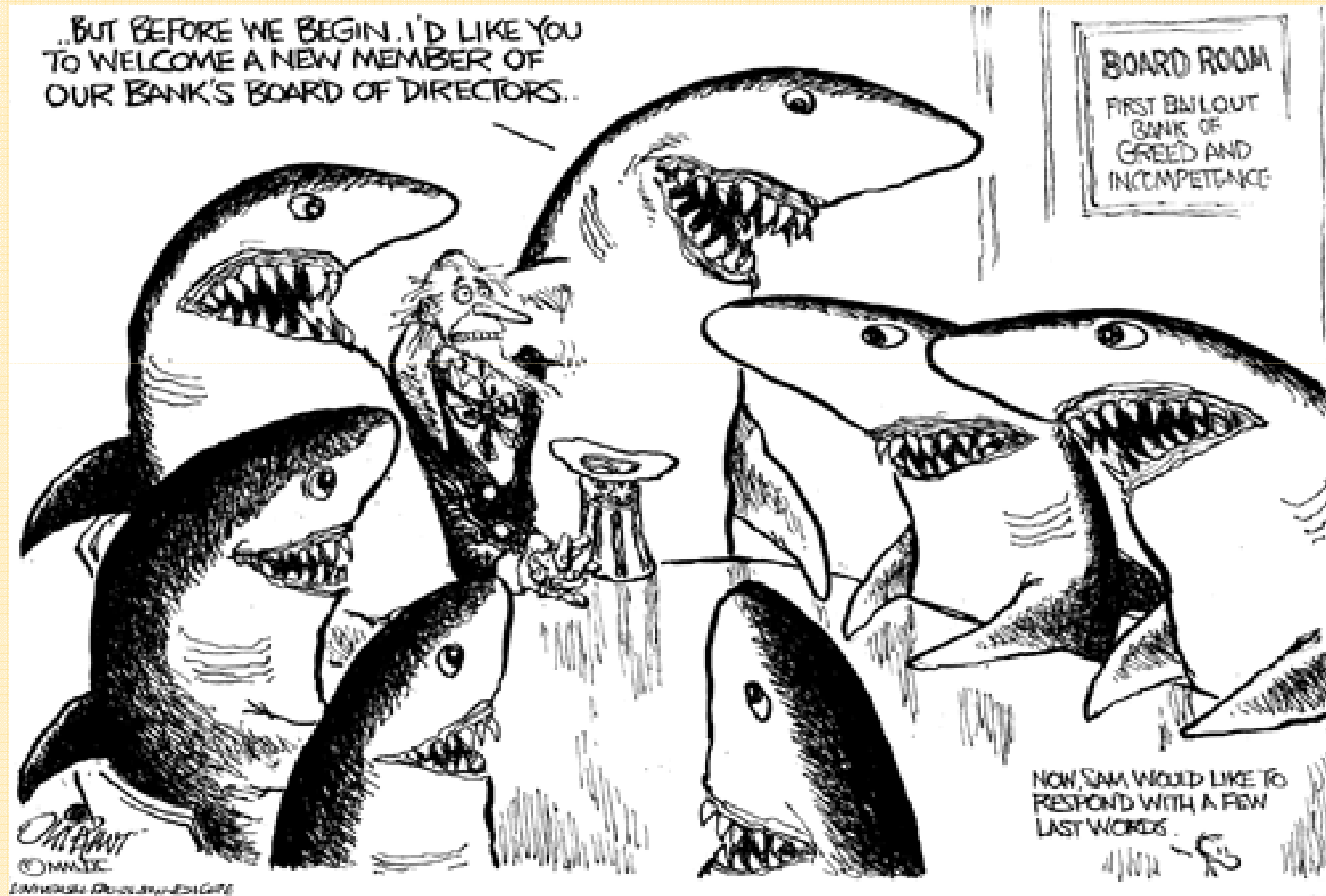




4. Don't take logic of either approach to extremes



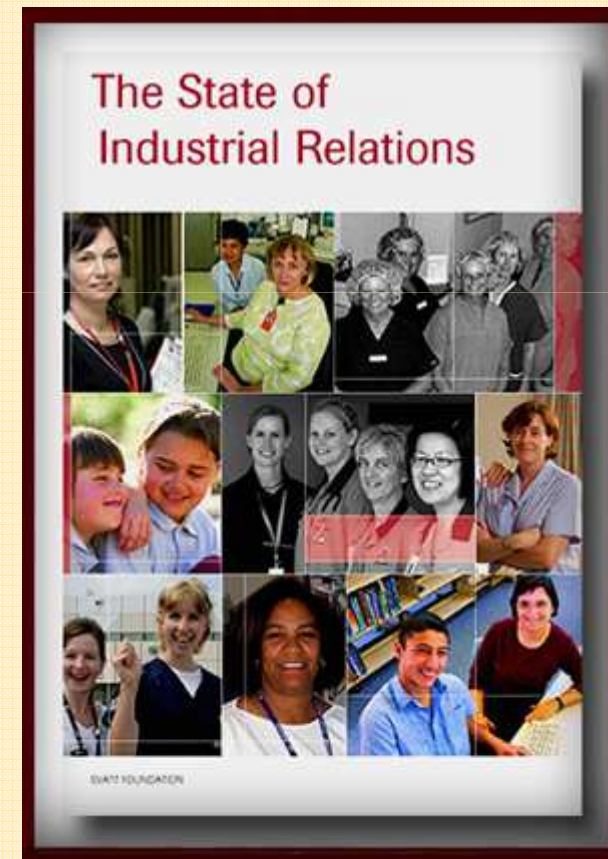
5. Guard against capture





6. Don't forget the institutions!

- Soft law should reinforce the institutions which strengthen respect for workers' rights
- Most important is good industrial relations





What should International Inter-governmental Organizations do?

- Look at the big picture
- Ask unpopular questions
- Don't get caught up in the same potential conflicts of interest



Policy coherence between IIOs

- Responsibility of IIOs
- Responsibility of member States



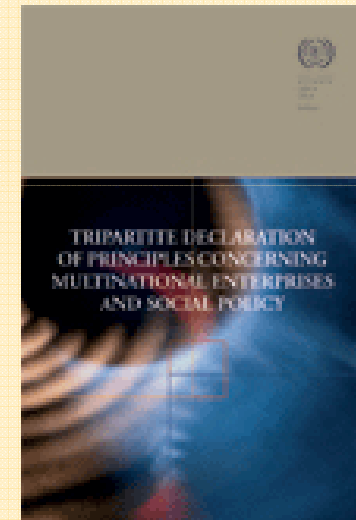


ILO approach

Framework: ILO MNE Declaration

« to maximize the positive contribution of MNEs and to minimize difficulties of their operations »

- strengthen government policies
- strengthen company policies
- encourage synergies between public and private policies





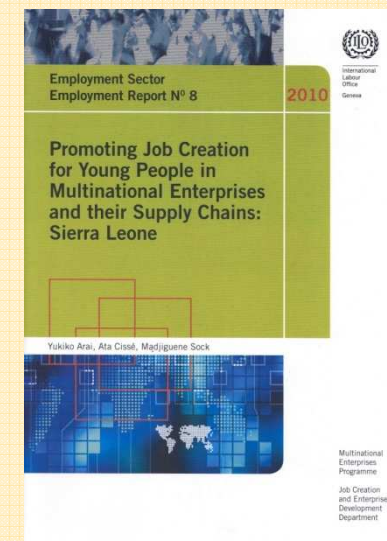
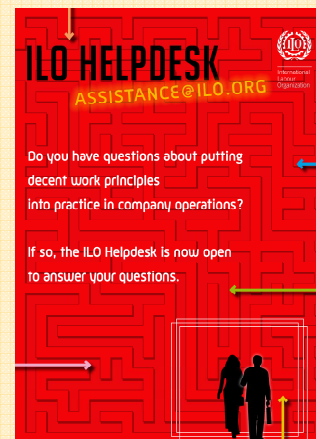
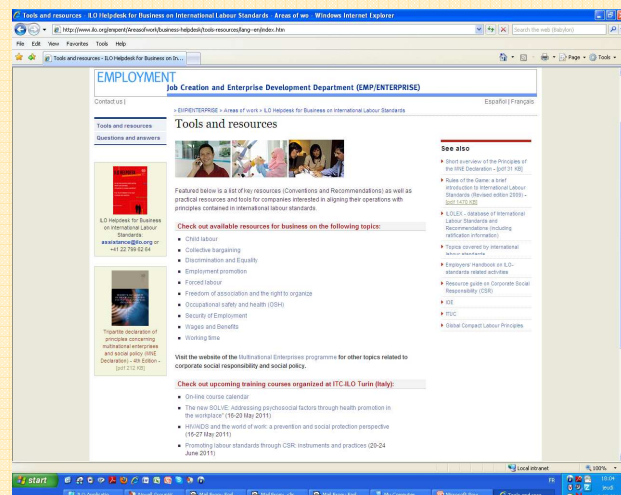
ILO action

Engagement with other IOs

- OECD, UNCTAD, UNIDO, etc.
- European Commission
- Ruggie framework
- Private IOs such as ISO

Direct engagement

- ILO Helpdesk for Business
- Action-oriented research
- National and regional dialogues
- Research on impact





Conclusion

IIO Objectives

- Challenge extremes
- Help get balance right



IIO Safeguards

- Have a solid political foundation
- Policy coherence across IIOs
- Set the example

